PERFORMANCE MANAGEMENT DIRECTORATE HUMAN RESOURCE MANAGEMENT OFFICE

2022 IPAS MID—YEAR REVIEW MONITORING REPORT



Table of Content

Introduction	1
Purpose/Objective	2
Methodology	.3
Compliance Rating	.3
Findings	4
Summary of Compliance Level	24
Generic Challenges/Constraints	.25
Recommendations	.26
Next Steps	.28
Photo Page	.29
Annex	.30

INTRODUCTION

In January 2022, the Performance Management Directorate of the Human Resource Management Office (HRMO) facilitated performance target setting for Civil Servants in Grades 1 to 10 across Ministries, Departments and Agencies (MDAs). The targets set by Civil Servants are required to be implemented, covering the period January to December 2022.

As a policy requirement, after six months of implementation of the set annual targets, supervisors and appraisees are expected to carry out a Mid-Year review to determine the level of progress made so far by appraisees in achieving the targets. Thus, in June 2022, Heads of MDAs were requested by HRMO to conduct the Mid-Year Individual Performance Appraisal System (IPAS) review for Civil Servants in Grades 1 to 10 not later than 31st July 2022, and this was followed by another reminder memorandum in July. In August, 2022, another memorandum was sent to Heads of MDAs announcing the visit of the Performance Management Directorate team to monitor and track progress regarding the conduct of the Mid-Year review as required.

The importance of monitoring the IPAS as a critical component of the Performance Management System cannot be overstated, more so in managing and holding Civil Servants to account for their stewardship. Hence, the Individual Performance Appraisal System is predicated upon the principles of work planning, setting of mutually agreed targets, provision of feedback and finally reporting. It is also linked to other critical HR functions such as promotion, staff development, career progression, incentives and sanctions.

Against that background, the Performance Management Directorate at HRMO conducted the Mid-Year Review Monitoring exercise of the Individual Performance Appraisal System across MDAs in the Western Area. The Monitoring Team was led by the Acting Director of Performance Management.

PURPOSE OF THE MONITORING EXERCISE

The primary purpose of the monitoring exercise was to track progress made in respect of the conduct of 2022 IPAS Mid-Year review by Civil Servants (including Contract Staff) in Grades 1-10 and their supervisors across MDAs in the Western Area. In order to ensure that the monitoring exercise was conducted judiciously, the monitoring team was guided, among others, by the following considerations:

- 1. MDAs Level of Compliance on IPAS Process This focuses on total number of staff in Grades 1 to 10 that complied by setting their targets and have also done the Mid-Year review as prescribed by policy. This consideration constitutes the primary factor in determining the rating of the level of compliance of an MDA to the IPAS process, as clearly explained in the compliance rating section of this report.
- 2. **MDAs Following IPAS due Process** This has to do with MDAs following IPAS timelines in setting targets, conducting Mid and Annual reviews which has to be in January, July and December respectively, contrary to the practice of some MDAs doing the three activities on the same date.
- 3. **The Quality of Targets Set** This relates to the targets set by appraisees in agreement with their supervisors, whether those targets meet the threshold of SMART targets or otherwise.
- 4. MDAs Level of Knowledge in the use of IPAS Documents This takes into account the knowledge/capacity level of staff in setting targets and conducting appraisals.
- 5. MDAs Leadership/Supervisors Support to the Implementation of IPAS This looks at the level of support MDAs leadership/supervisors provide to the IPAS process in order to ensure that the staff under their supervision fully comply with the process. This consideration is also critical to the overall rating of the level of compliance of an MDA, as leadership commitment is required to drive the IPAS process.

6. MDAs IPAS Implementation Challenges/Constraints - This aspect takes into account the key challenges MDAs encounter in the course of the implementation of IPAS, and also possible recommendations in addressing the challenges identified.

MONITORING METHODOLOGY

The Monitoring Team visited all MDAs in the Western Area. The team upon entry into an MDA first met with the Human Resource Officer who led the team to the Permanent Secretary/Head of Department. After a brief courtesy call to the Permanent Secretary/Head of Department, the team met with a cross section of staff and also peruse the IPAS forms and the tracker submitted by the HR Unit for verification.

At the end of the verification of the IPAS forms and tracker, the team presented its findings to the HR Unit and other staff present and also discussed their success stories, challenges in the implementation of IPAS and plausible recommendations for the attention of the Director General and Head of the Civil Service.

Before departing an MDA, the team ensured that the Permanent Secretary/Head of Department was briefed on its findings and solicited responses from him/her. In instances where the Head of MDA was unavailable, the immediate senior ranking officer was briefed for the due attention of the head of entity.

COMPLIANCE RATING

This rating used applies only to <u>level of compliance</u> by an MDA i.e. the extent to which officers in Grades 1-10 in an MDA, complied with the setting of their targets and the conduct of the Mid-Year IPAS review, as explained below:

- Outstanding: refers to an instance where all officers in the required grades set their targets and carried out Mid-Year assessment
- Met Expectations: refers to a situation where more than <u>two thirds</u> of the officers in the required grades set target and conducted Mid-Year assessment
- Below Expectations: refers to a situation where merely 50% of the officers in the required grades set their targets and conducted Mid-Year assessment

4. **Poor Performance**: refers to a situation wherein not more than 30% of the officers in the required grades set their targets and conducted Mid-Year assessment

FINDINGS FROM MDAS IN WESTERN AREA

After the monitoring team engagement with the staff across MDAs in the Western Area on the conduct of 2022 Mid -Year review. The table below presents the key findings and challenges they are faced within the course of implementation of IPAS across their respective MDAs

MDAs	FINDINGS AND CHALLENGES	COMPLIANCE RATE
1. Office of the	FINDINGS	
President	➤ A total of 54 staff in Grades 1 to 10 (Source, 2022 Manpower)	90 %
	➤ A total of 49 staff conducted Mid -year review	Outstanding
	➤ A total of 5 staff did not do their Mid - year review	
	> Targets set were fairly SMART but more room for improvement	
	➤ Leadership support to the process is outstanding	
	> IPAS due process was partially followed more room for	
	improvement	
	CHALLENGES	
	- Difficulty in getting Contract Staff to comply with IPAS	
	- Difficulty in getting the drivers to sit with their supervisors to set and	
	review their targets	
	- Difficulty to set target for some staff such as the Cooks who are almost	
	doing the same job	
	- Lack of knowledge on IPAS for a good number of staff	
	- Difficulty to access staff assigned at Lungi Presidential Lounge to set	
	target and conduct review	
2. Office of the Vice	FINDINGS	
President	A total of 79 staff in Grades 1 to 10 (Source, 2022 Manpower)	73%
	A total of 58 staff conducted Mid -year review	Met Expectation
	A total of 21 staff did not do their Mid - year review	
	Targets set were fairly SMART, more room for improvement	
	Leadership support to the process is very good , but still more	
	room for improvement to ensure 100% compliance	
	> IPAS due process not fully adhered to; some staff set target,	

	conducted mid-year and annual review in July	
	CHALLENGES	
	- Lack the required training in setting target and conducting appraisal	
	- Difficulty in getting Contract Staff to comply with IPAS	
	- Difficulty in getting the drivers to sit with their supervisors to set and review their targets	
	- Lack of compliance on the part of some assigned staff particularly	
	from Ministry of Finance such as the Internal Auditors, Procurement	
	Officers etc	
3. Cabinet	FINDINGS	
Secretariat	➤ A total of 43 in Grades 1 to 10 (Source, 2022 Manpower)	100%
	➤ A total of 43 conducted Mid -year review	Outstanding
	➤ Over 80% of the targets set were SMART whilst some require	
	modification	
	➤ Leadership support to the IPAS process is outstanding	
	> IPAS due process was followed	
	CHALLENGES	
	- Irrespective of the gains they have made, it is a bit difficult to get	
	supervisors to sit with their appraisees to do their IPAS	
	- Lack of knowledge in target setting and conducting evaluation for some	
	staff that have been transferred to the Cabinet Secretariat	
4. Office of the	FINDINGS	45%
Chief Minister	A total of 11 in Grades 1 to 10 (Source, 2022 Manpower)	Below Expectation
	A total of 5 conducted Mid -year review	
	➤ A total of 4 Contract staff who are drivers on Grade 10 were assessed	
	Over 80% of the targets set were SMART whilst some require modification	
	➤ Leadership support to the IPAS process is weak, hence much more	
	room for greater improvement, in order to change this poor level of	
	compliance	
	> IPAS due process was not fully adhered to as some staff have	
	already completed the annual review	
	➤ Lack of compliance on the part of assigned staff such as the ICT	
	Officer, Internal Auditor, Procurement Officer etc.	
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	CHALLENGES	
'	- Lack of adequate knowledge on the IPAS process	
1	- Lack of adequate knowledge on the 11715 process	
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5. Human Resource	The monitoring at HRMO was done by engaging separately the	
Management Office	respective directorates as indicated below:	72%
	Management Services	Met Expectation
'	A total of 6 staff in Grades 1 to 10	-
'	➤ A total of 6 staff conducted Mid -year review	
'	> 100 % Compliance level	
1	Performance Management	
•	➤ A total of 3 staff in Grades 1 to 10	
•	➤ A total of 3 staff conducted Mid -year review	
•	> 100 % Compliance level	
,	Human Resource Planning & Budgeting	
•	➤ A total of 21 staff in Grades 1 to 10	
•	➤ A total of 21 staff conducted Mid -year review	
•	> 100 % Compliance level	
,	Training & Career Development	
ı	➤ A total of 6 staff in Grades 1 to 10	
l	➤ A total of 6 staff conducted Mid –year review	
ı	> 100% Compliance level	
ı	Recruitment & Selection	
,	➤ A total of 12 staff in Grades 1 to 10	
l	➤ A total of 12 staff conducted Mid -year review	
, 	> 100 % Compliance level	
, 	D 314 3 4 4 4 4 4 4 4 4 4 4 4 4 4 4 4 4 4	
l	Payroll Administration A total of 16 staff in Grades 1 to 10	
, 	A total of 16 staff in Grades 1 to 10 A total of 16 staff conducted Mid. year review	
l	A total of 16 staff conducted Mid -year review	
, 	> 100 % Compliance level Wolfare & Employee Polations	
1	Welfare & Employee Relations A total of 8 staff in Grades 1 to 10	
1		
1	 A total of 7 staff conducted Mid -year review A total of 1 staff did not do their Mid-year review 	
, 	A total of 1 staff did not do their Mid-year review 88 % Compliance level	
, 	Corporate Strategy & Administration	
	Corporate Strategy & Administration	

	➤ A total of 48 staff in Grades 1 to 10	
	➤ A total of 15 staff conducted Mid -year review	
	➤ A total of 33 staff did not do their Mid -year review	
	> 31 % Compliance level	
	SUMMARY OF FINDINGS	
	➤ Over 80% targets set were SMART	
	➤ A total of 84 out of 120 staff conducted mid-year review	
	> Directorates overall leadership support to the process is very good ,	
	but there is room for more improvement to change the	
	compliance level to 100%	
	> IPAS due process followed	
	CHALLENGES	
	- Lack of funds from GoSL to implement set target	
	- Some appraisees still grappling with setting smart target	
	- Confusion in the minds of some appraisees not knowing who should	
	appraise them	
	- Lack of reward for outstanding performance and sanction for poor	
	performance	
	- Some supervisors and their appraisees failure to report on their IPAS on	
	time	
6. Ministry of	FINDINGS	
Finance	➤ A total of 313 staff in Grades 1 to 10 (Source, 2022 Manpower)	33%
	➤ A total of 103 staff conducted Mid -year review	Below Expectation
	➤ A total of 210 did not do their Mid - year review	
	> Targets set fairly SMART but more room improvement	
	➤ Leadership support to the process is weak hence more room for	
	greater improvement in order to change this poor level of	
	compliance	
	Compilance	
	➤ IPAS due process not fully adhered to; some staff have already set	
	targets, conducted mid- year and annual reviews.	
	CHALLENGES	
	- Poor cooperation from the bulk of the appraisees and their supervisors.	
	- Some appraisees only set their targets when they want to proceed on	
	leave	
	- Some promotions are done with little or no knowledge of the HR Unit	
	Some promotions are done with fittle of no knowledge of the TIK Olit	

7. Public Sector Reform Unit	who are the custodians of IPAS of the ministry hence some contributing factor for poor compliance - Difficulty/delay in getting minuted correspondence from management that needs urgent action by the HR Unit, which sometimes impedes meeting deadlines on certain activities challenging. FINDINGS A total of 24 staff in Grades 1 to 10 (Source, 2022 Manpower) A total of 24 conducted Mid -year review Over 95% of the targets set were SMART with the exception of ICT Unit that needs modification	100% Outstanding
	 Leadership support to the process is outstanding IPAS due process was followed 	
	·	
	CHALLENGES Difficulty in costing Contract staff to comply with IDAS directions	
8. Ministry of	- Difficulty in getting Contract staff to comply with IPAS directives. FINDINGS	47%
Foreign Affairs & International Cooperation	A total of 197 staff in Grades 1 to 10 (Source, 2022 Manpower) A total of 92 staff conducted Mid -year review A total of 105 staff did not conduct the Mid-year review Targets set were fairly SMART, but more room for greater improvement Leadership support to the process is weak hence more room for greater improvement in order to change the poor level of compliance IPAS due process not fully adhered to; some staff have already completed 2022 appraisal in July.	Below Expectation
	CHALLENGES	
	 Good number of appraisees and their supervisors lack the knowledge and skills in setting target and conducting appraisal Difficulty in getting staff in Foreign Missions to comply, some only do it when they apply for Annual Vacation Leave Some assigned staff such as Procurement Officers and Internal Auditors did not comply on the pretext that they are being supervised by their parent ministry Lack of funds to embark on IPAS training for staff in Foreign Missions 	
9. Ministry of	FINDINGS	4004
Agriculture & Food	A total of 567 staff in Grades 1 to 10 (Source, 2022 Manpower)	10%

Security	➤ A total of 56 staff conducted Mid -year review	Poor Compliance
J	➤ A total of 511 staff did not do their Mid- year review	2 2 2 - - -
	> Over 55% of the targets set were fairly SMART whilst others need	
	modification	
	> Leadership support to the process is extremely very poor hence ,	
	greater room for much more improvement in order to change	
	this extremely poor level of compliance	
	> IPAS due process not fully adhered to; some staff have already done	
	their mid and annual reviews in July	
	CHALLENGES	
	- Some staff only comply when their Annual Vacation Leave is tagged to IPAS	
	 Low level of knowledge in setting SMART target and conducting reviews. 	
	- Some supervisors are not taken the IPAS process with the seriousness is	
	deserves	
	- Inadequate and late release of funds to implement set targets	
	- Poor condition of service in terms of remuneration	
	- Difficulty in getting staff in the provinces to report on their IPAS on time	
10. Ministry of Basic	FINDINGS	
& Senior Secondary	➤ A total of 426 staff in Grades 1 to 10 (Source, 2022 Manpower)	95%
Education	➤ A total of 403 conducted Mid -year review	Outstanding
	➤ A total of 23 staff did not do their Mid -year review	
	Over 60% of the targets set were fairly SMART whilst others need modification	
	 Leadership support to the IPAS process is outstanding 	
	> IPAS due process not fully adhered to; some appraisees and their	
	supervisors did not sign on the IPAS forms when target and Mid -	
	Year were done.	
	CHALLENGES	
	- Difficulty in getting staff in the provinces to report on their IPAS on time	
	- Difficulty for Some supervisors to appraise their staff due to their busy	
	schedules	
	- Low knowledge in setting SMART targets and conducting reviews	
11 Minister of		
11. Ministry of	FINDINGS A total of 45 staff in Crades 1 to 10 (Source 2022 Monneyer)	700/
Local Government	A total of 45 staff in Grades 1 to 10 (Source, 2022 Manpower)	78%
& Rural	A total of 35 staff conducted Mid -year review A total of 10 staff did not do their Mid, year review	Met Expectation
Development	A total of 10 staff did not do their Mid -year review	

	Over 60% of the targets set were SMART whilst the others need	
	modification	
	Leadership support to the process is very good but there is still	
	room for improvement to ensure 100% compliance	
	> IPAS due process not fully adhered to; more room for improvement	
	CHALLENGES	
	- Difficulty in getting staff in the provinces to report on their IPAS on	
	time	
	- Lack of mobility for HR unit to move around the district/ province to	
	coordinate IPAS for their staff	
	- Lack of resources to implement set target	
	- Lack of knowledge on IPAS for a good number of staff	
	- Poor condition of service for bulk of the staff which serves as a	
	demotivating factor for IPAS implementation	
12. Ministry of Mines	FINDINGS	18%
and Mineral	A total of 92 staff in Grades 1 to 10 (Source, 2022 Manpower)	Poor Compliance
Resources	➤ A total of 17 staff conducted Mid -year review	
	A total of 17 staff did not conduct their Mid-year review	
	> Targets set were fairly SMART but more room for improvement	
	➤ Leadership support to the process is extremely poor hence , greater	
	room for much more improvement in order to change this	
	extremely poor level of compliance	
	> IPAS due process was followed	
	CHALLENGES	
	- Lack of electricity for over 4 months which has disrupted the completion	
	of several activities for which IPAS is one	
	- Inadequate working tools	
	- Weak knowledge in setting SMART target and conducting reviews	
	- Lack of compliance on the part of some staff.	
	- Salary disparity across Civil Service pose a serious challenge to IPAS	
	implementation	
	- Getting the mines monitors in outstations to come sit with their	
	supervisors to do the needful is very challenging	
13. Ministry of	FINDINGS	55%
Political & Public	➤ A total of 40 staff in Grades 1 to 10 (Source, 2022 Manpower)	Below Expectation
Affairs	➤ A total of 22 staff conducted Mid -year review	
<u> </u>		

	A total of 18 staff did not do the Mid-year review	
	➤ Over 55% of the targets set were SMART but some need	
	modification	
	➤ Leadership support to the process is good , but more room for	
	improvement in order to change the low level of compliance	
	➤ IPAS due process was followed	
	CHALLENGES	
	- Low knowledge in setting target and conducting reviews	
	- Difficulty in getting assigned staff from Ministry of Finance to comply	
	to IPAS directive on the pretext that they are being supervised by their	
	parent ministry	
	- Difficulty in getting staff from the provinces to submit their IPAS on	
	time	
	- Lack of funds for HR Unit to move to the provinces in order to help the	
	officers on IPAS	
	- Lack of reward for good performance and sanction for poor performance	
	is frustrating the IPAS process	
14. Ministry of Socia	FINDINGS	63%
Welfare	➤ A total of 115 staff in Grades 1 to 10 (Source, 2022 Manpower)	Met Expectation
	➤ A total of 73 staff conducted Mid -year review	
	➤ A total of 42 staff did not do their Mid-year review	
	➤ Over 60% of the targets set were fairly SMART whilst others need	
	modification	
	➤ Leadership support to the process is very good hence , more room	
	for improvement in order to 100% compliance	
	> IPAS due process not fully adhered to.	
	CHALLENGES	
	- Poor dissemination of information from HQ to regional and district	
	offices	
	- Difficulty in getting staff in the provinces to report on their IPAS on time	
	- Poor motivation and condition of service	
	- Lack of resources to implement set target/programs	
15. Ministry of	FINDINGS	100%
Gender &	➤ A total of 58 % staff in Grades 1 to 10 (Source, 2022 Manpower)	Outstanding
Children's Affairs	> A total of 58 staff conducted Mid -year review	
	➤ Over 50 % of the targets set were fairly SMART whilst others need	
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> Leadership support to the process is outstanding > IPAS due process not fully adhered to as majority of the forms were not signed by both the appraisees and their supervisors CHALLENGES - Lack of electricity and internet facilities prevented a good number of staff from printing their IPAS for review - Difficulty of Supervisors to conduct reviews with their officers - Lack of office space or accommodation for a good number of staff - Weak knowledge for some supervisors and their appraisees in setting targets and conducting reviews - Difficulty to get staff in the provinces to submit their IPAS to Headquarters on time 16. Ministry of Labour & Social Security FINDINGS A total of 65 staff in Grades 1 to 10 (Source, 2022 Manpower) A total of 57 staff have conducted Mid-year reviews A total of 8 staff did not conduct their Mid-year reviews Targets set were fairly SMART but more room for improvement Leadership support to the process is very good but there is still room for improvement to ensure 100% compliance IPAS due process was followed CHALLENGES Difficulty in getting staff in the provinces to comply on time - Some staff only set their targets when they want to proceed on Annual Vacation Leave Low level of knowledge in the IPAS process for a good number of staff - Low motivation due to poor conditions of service - Lack of reward for outstanding performance and sanction for poor performance 17. Immigration FINDINGS Lake of reviews CHALLENGES Lake of reviews - Lake of	П		
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 Targets set were fairly SMART but more room for improvement Leadership support to the process is very poor hence, greater room for much more improvement in order to change this very 		➤ A total of 54 staff conducted Mid -year review	
➤ Leadership support to the process is very poor hence , greater room for much more improvement in order to change this very		➤ A total of 175 staff did not conduct their Mid-year reviews	
room for much more improvement in order to change this very		> Targets set were fairly SMART but more room for improvement	
		➤ Leadership support to the process is very poor hence , greater	
poor level of compliance		room for much more improvement in order to change this very	
		poor level of compliance	

	> IPAS due process not fully adhered to; a good number of staff and	
	their supervisors did not conduct reviews	
	CHALLENGES	
	- Lack of cooperation and compliance from assigned staff f from AGD	
	and MoF on the pretext that they are being supervised by their parent	
	ministry	
	- Weak knowledge in setting target and conducting reviews for a good	
	number of staff that have not benefited from IPAS trainings	
	Difficulty in getting staff in the provinces to comply with the stipulated	
	time for mid-year review	
18. Ministry of	FINDINGS	56%
Water Resources	➤ A total of 70 staff in Grades 1 to 10	Below Expectation
	➤ A total of 39 staff conducted Mid -year review	
	➤ A total of 31 staff did not conduct their Mid-year review	
	> Targets set were fairly SMART but more room for modification	
	➤ Leadership support to the process is good , but still requires	
	stronger commitment to ensure 100% compliance	
	> IPAS due process not fully adhered to	
	CHALLENGES	
	- D ifficulty in having supervisors to sit with their appraisees to conduct	
	mid - year reviews	
	- Staff at district/provincial levels are very difficult to communicate with	
	let alone comply to IPAS directives on time	
	- Lack of reward for outstanding performance and sanction for poor	
	performance	
19. Ministry of	FINDINGS	76%
Tourism & Cultural	➤ A total of 92 staff in Grades 1 to 10 (Source, 2022 Manpower)	Met Expectation
Affairs	➤ A total of 70 staff conducted Mid -year review	
	➤ A total of 22 staff did not conduct their Mid-year reviews	
	> Targets set were fairly SMART but still room for improvement	
	> Leadership support to the process is very good but still more room	
	for improvement to ensure 100% compliance	
	> IPAS due process not fully adhered to as some staff and their	
	supervisors did not sign on the IPAS forms	
	CHALLENGES	
	-Slow knowledge in setting SMART targets for a good number of staff	
	- Late or inadequate release of funds to implement set targets on time	

	- Lack of reward for outstanding performance and sanction for poor	
	performance	
20. Ministry of	FINDINGS	98%
Defence	➤ A total of 457 staff in Grades 1 to 10 (Source, 2022 Manpower)	Outstanding
	➤ A total of 450 staff conducted Mid -year review	
	➤ A total of 7 staff did not conduct their Mid-year reviews	
	> Targets set were fairly SMART but still room for improvement	
	➤ Leadership support to the process is outstanding	
	> IPAS due process not fully adhered to; supervisors and appraisees	
	should be signing the forms after reviews.	
	CHALLENGES	
	-Difficulty to get majority of the staff to do the needful is stressful	
	- Good number of the Junior staff are illiterate and perform unskilled job,	
	as such setting target for them is a bit difficult	
	- Lack of training on IPAS for a good number of senior staff that	
	constitute the bulk of the supervisors that should guide and push the IPAS	
	process	
	- Lack of reward for outstanding performance and sanction for poor	
	performance	
21. Ministry of	FINDINGS	100%
Justice	➤ A total of 115 staff in Grades 1 to 10 (Source, 2022 Manpower)	Outstanding
	➤ A total of 115 staff conducted Mid -year review	
	➤ Targets set were fairly SMART whilst some need modification	
	➤ Leadership support to the process is outstanding	
	➤ IPAS due process not fully adhered to as some staff set targets,	
	conducted mid and annual reviews in September.	
	CHALLENGES	
	- Good number of the professional staff with their supervisors are not	
	taken the IPAS process with the seriousness it deserves hence poor	
	compliance	
	- Low knowledge to set SMART targets and conduct reviews	
22. Ministry of	FINDINGS	79%
Works & Public	➤ A total of 175 staff in Grades 1 to 10 (Source, 2022 Manpower)	Met Expectation
Assets	➤ A total of 138 staff conducted Mid -year review	
	➤ A total of 37 staff did not do their Mid-year review	
	➤ Target set not too SMART, hence more room for improvement	
	> Leadership support to the process is very good but there is still	

П		
	room for improvement to ensure 100% compliance	
	> IPAS due process not fully adhered to as some staff have completed	
	their annual reviews in September	
	CHALLENGES	
	- Poor corporation and compliance from the professional staff	
	- Lack of reward for good performance and sanction for poor	
	performance	
	- Non availability of resources to implement set targets	
	- Weak knowledge in setting SMART target and conducting reviews	
	- Some supervisors not taking the IPAS process very seriously	
23. Ministry of	FINDINGS	39%
Technical & Higher	➤ A total of 106 staff in Grades 1 to 10 (Source, 2022 Manpower)	Below Expectation
Education	A total of 41 staff conducted Mid -year review	
	A total of 65 staff did not do their Mid - year review	
	➤ Over 60% of targets set were SMART whilst others need	
	modification	
	➤ Leadership support to the process is weak , hence greater room for	
	improvement in order to change the poor level of compliance	
	➤ IPAS due process not fully adhered to as some appraisees have	
	already completed the annual review in July.	
	CHALLENGES	
	- Non availability of funds to implement set targets as a result staff in	
	Grades 7 to ten are involved in routine jobs, which limits their capacity	
	to perform in other areas.	
	- Accessing supervisors to set target and monitor performance also poses a challenge for some Directorates.	
	- Difficulty in setting SMART targets for a good number of our staff.	
	- Lack of motivation for good performance and sanction for poor	
	performance is demotivating	
24. Ministry of	FINDINGS	87%
Transport &	➤ A total of 130 staff in Grades 1 to 10 (Source, 2022 Manpower)	Met Expectation
Aviation	➤ A total of 113 staff conducted Mid -year review	
	➤ A total of 17 staff did not conduct their Mid-year review	
	➤ Over 70% of the targets set were good but others need slight	
	modification	
	➤ Leadership support to the process is very good but there is still	
	room for improvement to ensure 100% compliance	
	> IPAS due process fully adhered to	
	CHALLENGES	

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	- Difficulty for staff assigned to project to comply with IPAS directives	
	- Frequent transfer of staff within the same appraisal year is making it	
	difficult to track full progress on their performance	
	- Late disbursement of funds to implement set targets is a big challenge	
25. Ministry of	FINDINGS	79%
Information &	➤ A total of 62 staff in Grades 1 to 10 (Source, 2022 Manpower)	Met Expectation
Communication	➤ A total of 49 staff conducted Mid -year review	
	➤ A total of 13 staff did not do their Mid - year review	
	➤ Over 60% of the targets set were SMART whilst others need	
	improvement	
	➤ Leadership support to the process is very good but there is still	
	room for improvement to ensure 100% compliance	
	> IPAS due process was followed	
	CHALLENGES	
	- Some supervisors and their appraisees lack the knowledge in setting	
	smart target and conducting reviews	
	- Difficulty in getting some assigned staff such as Budget Officers,	
	Procurement Officers, etc from MoF and AGD to comply to IPAS	
	directives with the pretext that they have submitted their IPAS to their	
	parent ministry	
	- Lack of resources to implement set targets	
	- The lack of reward for outstanding performance and sanction for poor	
	performance is demotivating	
	- The back-and-forth engagement with staff just to ensure that they	
	comply is frustrating	
26. Ministry of	FINDINGS	74%
· ·	➤ A total of 152 staff in Grades 1 to 10 (Source, 2022 Manpower	Met Expectation
Trade & Industry	➤ A total of 113 staff conducted Mid -year review	1,100 Empeetation
	➤ A total of 39 staff did not do their Mid-year review	
	 Over 50% of the targets set were fairly SMART whilst others need 	
	modification	
	 MDAs leadership support to the process is very good but there is 	
	still room for improvement to ensure 100% compliance	
	➤ IPAS due process not fully adhered to; as some appraisees did not	
	sign neither their supervisors on the IPAS forms	
	CHALLENGES	
	- Weak knowledge in setting SMART target and conducting reviews for a	
	good number of staff	
	good number of staff	

Environment A total of 164 staff in Grades 1 to 10 (Source, 2022 Manpower A total of 24 staff conducted Mid -year review A total of 140 did not do the Mid - year review Target set fairly SMART but need more room for improvement Leadership support to the process is extremely very poor, hence much greater room for improvement in order to change this extremely poor level of compliance IPAS due process not fully adhered to as some IPAS forms were not signed by the supervisors. CHALLENGES Difficulty in coordinating the bulk of the staff in the province with little or no knowledge on IPAS Weak capacity of supervisors and appraisees on setting target and conducting reviews Lack of funds to conduct training for staff of the Ministry on IPAS Some staff not taking the IPAS process with the seriousness it deserves FINDINGS A total of 34 staff in Grades 1 to 10 A total of 29 staff have conducted Mid -year review A total of 5 staff did not do their Mid -year review Target set fairy SMART but more room for improvement Leadership support to the process is very good but there is still room for improvement to ensure 100% compliance IPAS due process not fully adhered to as some of the IPAS forms were not signed by the appraisees and their supervisors	27. Ministry of the	FINDINGS	15%
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 Target set fairy SMART but more room for improvement Leadership support to the process is very good but there is still room for improvement to ensure 100% compliance IPAS due process not fully adhered to as some of the IPAS forms were not signed by the appraisees and their supervisors 		➤ A total of 29 staff have conducted Mid -year review	
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were not signed by the appraisees and their supervisors		room for improvement to ensure 100% compliance	
		➤ IPAS due process not fully adhered to as some of the IPAS forms	
CHALLENGES			
		CHALLENGES	
- Lack of compliance on the part of some assigned staff on IPAS directive			
- Weak knowledge in setting SMART target and conducting reviews			
- Lack of reward for good performance and sanction for poor			
performance'		performance'	
29. Ministry of FINDINGS 84%	29. Ministry of		84%
	ii .	A total of 49 staff in Grades 1 to 10 (Source, 2022 Manpower)	Met Expectation
➤ A total of 41 staff conducted Mid -year review	_	_	
➤ A total of 8 staff did not conduct Mid-year review	_	➤ A total of 41 staff conducted Mid -year review	
➤ Over 70% of the targets set were fairly SMART whilst some require	_	 A total of 41 staff conducted Mid -year review A total of 8 staff did not conduct Mid-year review 	

	modification	
	Leadership support to the process is very good but there is still	
	room for improvement to ensure 100% compliance	
	➤ IPAS due process not fully adhered as some staff have already	
	completed the annual reviews in July	
	CHALLENGES	
	- Poor cooperation on the part of some assigned staff such as the Internal	
	Auditors, Procurement Officers etc from MoF	
	- Weak knowledge in setting SMART targets for some staff	
	- Lack of reword and sanction makes the IPAS process demotivating	
	- Poor condition of service coupled with disparity for same salary grade	
30. Ministry of	FINDINGS	65%
Fisheries & Marine	➤ A total of 78 staff in Grades 1 to 10 (Source, 2022 Manpower)	Met Expectation
Resources	A total of 51 staff conducted Mid -year review	
	A total of 27 staff did not do the Mid-year review	
	> Over 70% of the targets set are fairly SMART but some need slight	
	modification	
	➤ Leadership support to the process is very good but there is still	
	room for improvement to ensure 100% compliance	
	> IPAS due process was followed	
	CHALLENGES	
	- Lack of adequate working materials	
	- Delays in the setting of targets and conducting reviews of regional	
	offices as a result of lack of funds	
	- Attitude and non- motivation of staff bearing in mind the current economic trend	
	- Weak knowledge of some staff on IPAS	
31. Ministry of	FINDINGS	83%
Sports	➤ A total of 30 staff in Grades 1 to 10 (Source, 2022 Manpower)	Met Expectation
-	➤ A total of 25 staff have conducted Mid -year review	_
	➤ A total of 5 staff did not do their Mid-year review	
	Targets set were fairly SMART but more room for modification	
	Leadership support to the process is very good , but there is still	
	room for improvement to ensure 100% compliance	
	> IPAS due process followed	
	CHALLENGES	
	- Lack of compliance on the part of some appraisees	
	<u> </u>	l

	- Weak knowledge on the part of Some supervisors and their appraisees or	
	IPAS	
	- Difficulty in getting staff in the provinces to comply with IPAS on time.	
32. Ministry of Yout	FINDINGS	47%
Affairs	➤ A total of 72 staff in Grades 1 to 10 (Source, 2022 Manpower)	Below Average
	➤ A total of 34 staff conducted Mid -year review	
	> A total of 38 staff did not do the Mid -year review	
	> Over 50% of the targets set were fairly SMART, whilst a good	
	number of targets need modification	
	➤ Leadership support to the process is fairly good, hence greater	
	room for improvement in order to change this low level of	
	compliance	
	> IPAS due process was followed	
	CHALLENGE	
	- Poor cooperation and compliance on the part of directorate of youth staff	
	to IPAS directives	
	- Weak knowledge in setting a SMART target and conducting reviews	
	- Lack of funds to implement set targets	
	- Difficulty in getting staff in the provinces to comply to IPAS directives	
	on time.	
	- Lack of reward and sanction regime makes it difficult to enforce total	
	compliance	
33. Civil Service	FINDINGS	80%
Training College	A total of 20 staff in Grades 1 to 10	Met Expectation
	➤ A total of 16 staff have conducted Mid -year review	
	➤ A total of 4 staff have not done their Mid - year review	
	> Target set fairly SMART but some need modification	
	 Leadership support to IPAS process is very good but there is still 	
	room for improvement to ensure 100% compliance	
	> IPAS due process was followed	
	CHALLENGES	
	- Lack of compliance on the part of some staff and other assigned staff	
	such as Internal Auditor from the Ministry of Finance	
	- Weak knowledge of some staff in setting SMART target and	
	conducting reviews	
34. Administrator	FINDINGS	41%
&Registrar General	A total of 56 staff in Grades 1 to 10	Below Expectation

	➤ A total of 23 staff conducted Mid -year review	
	➤ A total of 33 staff did not do their mid- year review	
	> Targets set fairly SMART but greater room for improvement	
	➤ Leadership support to the process is fairly good hence greater	
	room for improvement in order to change this low level of	
	compliance.	
	> IPAS due process not fully adhered to as the timeline for the review	
	was not met	
	CHALLENGES	
	- Low knowledge of staff on IPAS processes	
	- Poor records management at HR Unit on staff IPAS	
35. Government	FINDINGS	90%
Printing Department	➤ A total of 61 staff in Grades 1 to 10 (Source, 2022 Manpower)	Outstanding
	➤ A total of 55 staff conducted Mid -year review	
	➤ A total of 6 staff did not do their Mid-year review	
	> 60% of targets set were not SMART hence, much more room for	
	improvement	
	➤ Leadership support to the process is outstanding but needs to pay	
	attention to capacity building on IPAS processes	
	> IPAS due process not fully adhered to as some have completed	
	annual review in September.	
	CHALLENGES	
	- Lack of HR officer to handle HR issues, the staff managing that task is	
	on extension	
	- Weak knowledge in setting SMART targets and conducting reviews	
	- Poor conditions of service	
36. Local	FINDINGS	92%
Government Service	➤ A total of 13 staff in Grades 1 to 10	Outstanding
Commission	➤ A total of 12 staff conducted Mid -year review	
	➤ A total of 1 staff did not conduct mid-year	
	> Targets set were fairly SMART but more room for improvement	
	➤ Leadership support to the process is outstanding	
	➤ IPAS due process was followed	
	CHALLENGES	
	- Lack of proper working tools	
	- Lack of funds to implement targets set	
	- No vehicle to effectively embark on monitoring of councils	
	- Difficulty in setting SMART target and conducting reviews due to lack	

	of knowledge on the IPAS processes	
37. Health Service	FINDINGS	50%
Commission	➤ A total of 4 staff in Grades 1 to 10	Below Expectation
	➤ A total of 2 staff has conducted Mid -year review	
	➤ A total of 2 staff have not done their Mid - year review	
	> Targets set were not SMART hence, greater room for improvement	
	Leadership support to the process is good, but greater room for	
	improvement to ensure 100% compliance	
	> IPAS due process not followed as they have completed the mid and	
	annual reviews the same date target was set	
	CHALLENGES	
	- Difficulty in setting a SMART target and conducting reviews	
20. 4	- Lack of knowledge on the entire IPAS process	000/
38. Accountant	A total of 84 staff in Grades 1 to 10 excluding assigned staff to	89%
General's	MDAs (Source, 2022 Manpower)	Met Expectation
Department	A total of 75 staff conducted Mid -year review A total of 0 staff did not conduct mid year reviews	
	 A total of 9 staff did not conduct mid-year reviews Targets set were fairly SMART but more room for improvement 	
	Leadership support to the process is outstanding	
	➤ IPAS due process not fully adhered to as some staff had already	
	completed the annual review in July.	
	CHALLENGES	
	- Difficulty in setting SMART targets and conducting reviews	
	- Lack of compliance on the part of some staff due to complacency	
39. National Fire	FINDINGS	100%
Force	➤ A total of 353 in Grades 1 to 10 (Source, 2022 Manpower)	Outstanding
	➤ A total of 353 conducted Mid -year review	
	> Targets set were fairly SMART but more room for improvement	
	➤ Leadership support to the process is outstanding	
	> IPAS due process followed	
	CHALLENGES	
	- Difficulty in getting staff at district level to comply on time	
	- Low knowledge in setting SMART target and conducting reviews	
40. Corporative	FINDINGS	25%
Department	A total of 24 staff in Grades 1 to 10 (Source, 2022 Manpower)	Poor Compliance
	A total of 6 staff conducted Mid -year review	
	A total of 18 staff did not conduct mid-year review	
	> Targets set not SMART greater room for improvement	

	Leadership support to the process is extremely very poor hence ,	
	greater room for improvement in order to change this extremely	
	poor level of compliance	
	> IPAS due process not followed as those who have set their targets	
	have already completed annual reviews	
	CHALLENGES	
	- Lack the knowledge in the entire IPAS process hence, staff only fill the	
	IPAS form when they want to proceed on Annual Vacation Leave	
	- No HR officer to spearhead HR issues	
	- · · · · · · · · · · · · · · · · · · ·	
41 Notional Agast 8-	FINDINGS	100%
41. National Asset & Government	A total of 7 staff in Grades 1 to 10	
		Outstanding
Property Commission	 A total of 7 staff conducted Mid -year review Target s set fairly SMART but more room for improvement 	
Commission	1	
	 Leadership support to the process is outstanding IPAS due process was not fully adhered to 	
	CHALLENGES	
	- Lack the knowledge in the entire IPAS process as they have never	
	benefited from IPAS training	
	- No HR officer to spearhead HR issues	
42. Ministry of	FINDINGS	39%
Planning &	A total of 108 in Grades 1 to 10	Below Expectation
Economic	A total of 42 conducted Mid -year review	Delow Expectation
Development	➤ A total of 42 conducted wild -year reviews ➤ A total of 66 did not conduct Mid-year reviews	
Development	Targets set were fairly SMART but more room for modification	
	Leadership support is to the process is weak, hence greater room for	
	improvement in order to change the poor level of compliance	
	➤ IPAS due process not fully adhered to as some of the forms were	
	not signed	
	CHALLENGES	
	- Weak knowledge in setting SMART targets and conducting reviews.	
	- Lack compliance on the part of some staff due to complacency	
43. Ministry of	FINDINGS	17%
Health & Sanitation	➤ A total of 14,390 staff in Grades 1 to 10 [2022 Manpower]	Poor Compliance
	➤ A total of 2450 staff conducted Mid -year review	

A total of 11940 did not conduct Mid-year reviews Targets set were fairly SMART but more room for modification Leadership support to the process is weak even though some gains have been made; hence greater room for improvement in order to change the extremely poor level of compliance > IPAS due process not fully adhered to as some staff only set half yearly targets, others have completed annual reviews, some forms not signed by both the supervisors and appraisee etc. **CHALLENGES** - Difficulty in getting the professional staff to comply with IPAS directives - Lack of resources to implement program - Poor condition of service - Frequent and unplanned internal transfers in the health sector which disturbs the IPAS process - Good number of the staff don't know how to set target and conduct an appraisal - Some supervisors are not taken the IPAS process with the seriousness it deserves as they don't have time to sit with their appraisees to agree on their target neither to appraise them. 44. Ministry of Lands **FINDINGS** 0% **Housing & Country** A total of 261 staff in Grades 1 to 10 (Source, 2022 Manpower) Extremely Poor **Planning** No evidence of Mid-Year review done at the time of visit Compliance Evidence of targets set by staff were not signed by both the appraisees and their supervisors Targets set were fairly SMART, but more room for greater improvement > Several attempts by the HRMO monitoring team to get the HR Unit to do the needful proved futile Leadership support to the IPAS process seems lacking **CHALLENGES** - Difficulty in getting the field / technical workers to sit with their supervisors to do their IPAS - Weak knowledge in setting SMART targets and conducting reviews - Some supervisors not taken the IPAS process with the seriousness it deserves as they don't spear time to sit with their appraises to agree on their target neither to appraise them.

	- The lack of reward and sanction pose a challenge on the implementation	
	of IPAS.	
	- Passive resistance due to poor condition of service	
45. Ministry of	FINDINGS	0%
Western Region	➤ A total of 5 assigned staff in Grades 1 to 10 (Source, 2022	Extremely Poor
	Manpower)	Compliance
	➤ No evidence of Mid-Year review done at the time of visit	
	> Several attempts by the HRMO monitoring team to get the	
	Permanent Secretary to do the needful proved futile	
	➤ Leadership support to the IPAS process seems lacking	

SUMMARY OF THE LEVEL OF COMPLIANCE

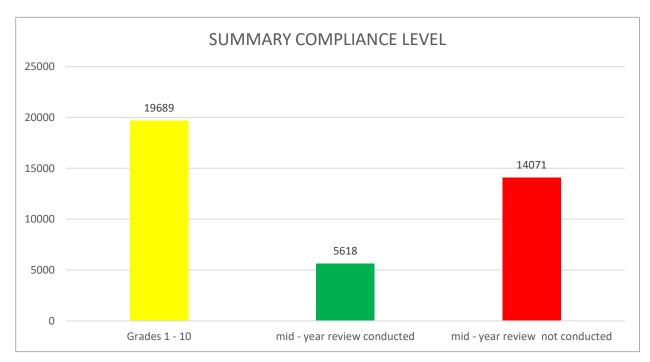


Figure 1.

The Bar Chart above presents the summary of the level of compliance in the conduct of Mid-Year IPAS review across MDAs. The yellow-shaded bar represents the total number of Civil Servants in Grades 1 to 10 that are required to conduct

Mid-Year reviews. The bar shaded green represents the total number of Civil Servants who complied by conducting the Mid-Year review, and the bar shaded red represents the total number of Civil Servant who did not comply by failing to conduct the Mid-Year review.

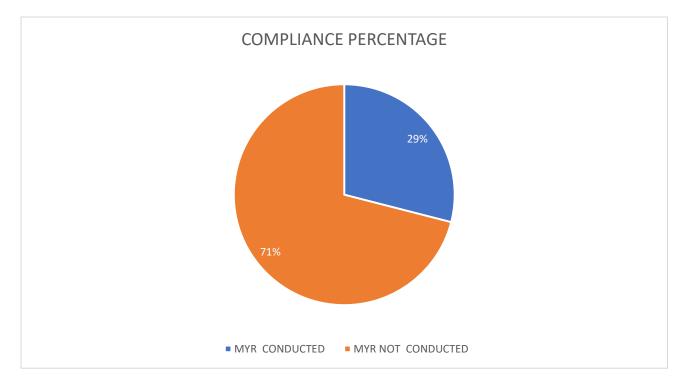


Figure 2.

The pie chart above further explains the compliance level in terms of percentage. Thus, it indicates that <u>ONLY</u> 29% of the total number (19,689) of Civil Servants in Grades 1-10 complied with the conduct of the Mid-Year review, whilst majority (71%) of the Civil Servants did not comply. This shows that the level of compliance for the 2022 Mid-Year review is far from being encouraging and a major cause for concern. This could be largely attributed to the poor leadership commitment from Heads of MDAs and Supervisors towards institutionalizing the IPAS process in the Civil Service.

SUMMARY OF GENERIC CHALLENGES/CONSTRAINTS ACROSS MDAs

- I. Late and inadequate release of resources to implement set targets
- II. Poor and demotivating conditions of service for the majority of Civil Servants

- III. Lack/Inadequate knowledge in target setting and conducting appraisal on the part of some supervisors and their appraisees
- IV. Lack of basic and adequate working tools such as computers, printers, photocopiers etc. to facilitate work in a timely manner
- V. Lack of promotion especially for some officers with outstanding performance and have served beyond the required number of years for normal promotion
- VI. Frequent transfer of staff from one MDA to another at the beginning or middle of target implementation, making it difficult to track the full performance of such officers
- VII. Lack of tangible reward for good performance and sanction for poor performance
- VIII. Complacency on the part of some supervisors towards the IPAS process, which often results to poor compliance of staff under their supervision
 - IX. Difficulty in getting staff at district/regional level to comply with IPAS directives on time
 - X. Reduction in compliance level in some MDAs due to the failure to tag IPAS compliance to Annual Vacation Leave

RECOMMENDATIONS

- I. Frantic efforts should be made at MDA level to provide the needed resources to enable officers implement their set targets in a timely manner for effective and efficient service delivery
- II. Ensuring that the reward and sanction regime of IPAS becomes fully functional if the desired effect of compliance is to be realized
- III. The need to continue to improve the poor conditions of service (especially salary) as it was raised in all MDAs visited as a major demotivating factor responsible for poor compliance to IPAS

- IV. Ongoing hands-on training interventions are required across MDAs on the entire IPAS process, with special emphasis on target setting and the conduct of appraisal, in order to institutionalize the Performance Management System in the Civil Service as a new management accountability tool
- V. Ensure that the annual outcome of IPAS assessment/appraisal form the primary basis to determine promotion, transfers, training and dismissal among others, in order to give it the seriousness it deserves
- VI. HRMO to strongly consider and drive the process of reintroducing the spinal point system, not only to determine seniority but also, as incentive to motivate outstanding performing officers
- VII. The Director-General in consultation with Head of the Civil Service should ensure that officers in Grades 11 and above, include in their PTT as a target, 100% compliance to IPAS directives for all their staff under their supervision for each appraisal year.
- VIII. Ensure that IPAS compliance is used as a key determinant for Annual Vacation Leave approval in order to improve the level of compliance
 - IX. MDAs to ensure that supervisors at district/regional level enforce the implementation of target setting and conducting reviews, and then provide summary reports on these activities while keeping the IPAS forms with them. However, after the conduct of the annual reviews, the IPAS forms should be sent to HQ for the final assessment by the Ministerial Performance Appraisal Committee (MPAC).
 - X. HRMO in consultation with the Head of the Civil Service should take punitive measures against supervisors who fail to provide the necessary support to their appraisees in relation to the IPAS process
 - XI. In order to strengthen the culture of performance management in the Civil Service, IPAS implementation monitoring should not only be limited in the

XII. Western Area, but to also escalate it to the districts since majority of officers to be assessed are stationed in the districts.

NEXT STEPS

- I. Continue to monitor the IPAS implementation across MDAs via follow-up visits where necessary
- II. Conduct study tour on performance management
- III. Conduct IPAS training in the head quarter towns of three regions
- IV. Facilitate 2022 Annual IPAS Review
- V. Prepare 2022 PMD annual report

PHOTO PAGE



Group photo with the Principal Assistant to the Secretary to Cabinet after a fruitful engagement with staff of Cabinet Secretariat on the conduct of 2022 Mid-Year review



PMD Monitoring Team group photo with the Director, Public Sector Reform Unit after a fruitful deliberation with staff of PSRU on the conduct of 2022 Mid-Year review



PMD Monitoring Team group photo with cross section of staff of Office of the President on the conduct of 2022 Mid-Year review



Monitoring Team group photo with cross section of staff of Office of the Vice President on the conduct of 2022 Mid-Year review